OFFICE MEMORANDUM

Subject: Minutes of the Inter-Ministerial Coordination Committee meeting for effective implementation of Vanbandhu Kalyan Yojana (VKY)

The undersigned is directed to forward herewith a copy of minutes of Inter-Ministerial Coordination Committee meeting held under the chairmanship of Secretary (TA) on 1st September, 2015 in the Conference Room, Shastri Bhawan, New Delhi for information and necessary action.

(Ms. L. Renthlei)
Assistant Director
Tel: 2618 2823

To,

1) Secretary, Department of Rural Development, Krishi Bhawan, Dr. Rajendra Prasad Road, New Delhi, Delhi-110001
2) Secretary, Department of Land Resources, Nirman Bhawan, Dr. Rajendra Prasad Road, New Delhi, Delhi-110001
3) Secretary, Department of Agriculture & Cooperation, Krishi Bhavan, Dr. Rajendra Prasad Road, New Delhi-110001
4) Secretary, Ministry of Micro, Small & Medium Enterprises, Udyog Bhawan, Rafi Marg, New Delhi-110011
5) Secretary, Ministry of Textiles, Udyog Bhawan, Dr. Maulana Azad Road, New Delhi-110011
6) Secretary, Ministry of Road Transport & Highways, Transport Bhawan, Sansad Marg, New Delhi-110001
7) Secretary, Ministry of Coal, A-Wing, Shastri Bhawan, Dr. Rajendra Prasad Road, New Delhi-110001
8) Advisor (SJ&E), NITI Aayog, NITI Aayog Bhawan, New Delhi.

Copy to:
1) PPS to Secretary (TA)/JS (A)/JS (MKP)/DDG/EA
2) All Divisional Heads
Minutes of the Inter-Ministerial Coordination Committee for effective implementation of Vanbandhu Kalyan Yojana (VKY) held on 01st September, 2015

A meeting on Inter-Ministerial Coordination Committee for effective implementation of VKY was held on 01st September, 2015.

2. List of participants is annexed (Annex-I).

3. The meeting is on convergence among various line Ministries/Departments for strategic interventions and bridging the gap in human development indices of Scheduled Tribe Communities.

   **Joint Secretary(TA)** provides an overview of Tribal Sub Plan (TSP) and stated that utilization and achievement under TSP component of Central Ministries / Departments and with line Ministries / Departments in the States/UTshas remained a challenge for Government over the years. Lack of proper institutional mechanism for ensuring convergence of these financial resources resulted in under-achievement. For ensuring effective utilization of available financial resources under Tribal Sub-Plan (TSP), the Government started implementing a Central Sector Scheme ‘Vanbandhu Kalyan Yojana (VKY)’ based on the Gujarat Model. Through VKY, the Ministry of Tribal Affairs (MoTA) stresses on convergence of resources by using funds under various schemes / programmes across Ministries/Departments as a unified kit. **Hon’ble Prime Minister observation with regards to implementation of TSP and VKY was highlighted that calls for planned, focus and intensive mechanism of coordination of which the output and outcome will be reviewed at the Cabinet Secretary level and at the PMO level.**

4. **Department of Agriculture & Cooperation (DAC):** The budget allocation for TSP under DAC is as per the guidelines, ie, 8% of the total budget allocation. Under Pradhan MantriKrishiSinchayee Yojana (PMKSY), the entire chain of water resource management is provided under the programme having four components- Accelerated Irrigation Benefit Programme (AIBP), PMKSY (HarKhetkoPani), PMKSY (Per Drop More Crop) and PMKSY (Watershed Development). The concerned Min/Deptt of M/o Drinking Water & Sanitation, M/o Water Resources and M/o Rural Development comes under PMKSY. Projects/plan are approved based on plan prepared at the district and sub district level. For effective planning as per the need of the region, training is provided to district level and sub district Officers under the Scheme. The focus districts under PMKSY includes 290 districts selected on the basis of 15 years record of drought data, 1000 blocks identified by Central Ground Water Board and 115 notified blocks.

**Issue:** The main line irrigation system does not address the issues of irrigation in tribal areas which requires the convergence amongst line Min/Deptts. Tribal dominated
districts/blocks may also be prioritized under PMKSY. There is no institutional mechanism to achieve convergence both in planning and implementation.

**Action**: DAC will share information on focus districts under PMKSY and mechanism of approval of projects/plan under PMKSY. Also, indicate institutional mechanism for convergence of related programmes of other Ministries and the Ministry convergence plan.

**5. Department of Land Resources (D/oLR)**: The TSP component accounts for 10% of the total allocation of the department. IWMP is implemented by D/oLR and from current financial year, it has been made a part of the PMKSY. The project areas under watershed programmes are approved on the basis of 5 criteria such as: extent of wasteland, drought prone area, desert area, predominance (%) of ST population and 10% weightage for north east region. The livelihood component under IWMP includes activities such as mushroom cultivation, horticulture, fish culture, dairy, poultry and other agro-based activities. D/oLR has put in place mechanism of concurrent evaluation and monitoring system for effective implementation of its schemes which also includes the extent of convergence with schemes of other Min/Deptt.

**Issue**: Watershed management programmes benefitted a large number of families with increased income across the country. The extent and coverage of ST households/beneficiaries benefited under IWMP needs to be ascertained. Mechanism for convergence with Pradhan Mantri Krishi Sinchayee Yojana.

**Action**: ST specific beneficiary data be captured in the monitoring system of IWMP (D/oLR) and proper institutional mechanism for effective convergence of scheme under PMKSY.

**6. Department of Rural Development (D/oRD)**: D/oRD made a detailed presentation the findings of SEC Census 2011, challenges of target beneficiaries, errors of exclusion and inclusion, identification of poor, deprivation indicators and status of deprivation of Scheduled Tribe. In addition, the TSP component of schemes of PMGSY, NRLM, IAY and coverage of ST population under MGNREGA was discussed.

**Issue**: Food security, malnutrition, and sustainable livelihood: Convergence amongst M/o Agriculture, IWDP of D/oLR and D/oRD is required how to retain traditional farming practices in tribal areas, how value could be added to the crops grown so that issue of malnutrition and sustainable livelihood can be ensured. In addition, improved quality of planting materials such as minor millets, traditional vegetables and others traditionally grown crops be supported so that convergence of efforts brought in for food security, malnutrition, and sustainable livelihood. The traditional knowledge of farming has needs to be reinforced. The skills and techniques of a farmer become outdated that needs to be revived, upgraded in order to make it viable as per the need and requirements of the day. Road connectivity to tribal habitations and liveable houses to tribal households remains a challenge that needs immediate attention.
**Action:** MoTA as well as D/oRD may use SECC data to plan its intervention and target beneficiaries.

Convergence of efforts by M/o Agriculture and M/o Rural Development for food security, malnutrition and sustainable livelihood.

Convergence of efforts by M/o Road Transport & Highways and M/o Rural Development for road connectivity to eligible ST habitation and unconnected tribal villages.

Convergence of efforts by M/o HUPA and M/o Rural Development for provision of liveable houses to about 1 Crore ST households in a time bound manner.

7. **Ministry of Road Transport & Highways (MoRT&H):** The Road Requirement Plan (RRP) of M/o RT&H has a 75:25 ratio applied for State highways, roads, major district roads and national highways while low category roads are covered under PMGSY of M/oRD. The TSP component of MoRT&H provides for road construction in Chhattisgarh and Jharkhand. No direct connectivity to habitations but an overall connectivity to LWE areas is provided; which are identified by M/o Home Affairs from security angle. The issue/difficulty of getting willing contractors for road construction in LWE areas were highlighted which added to the numerous problems of providing connectivity to tribal habitations.

**Issue:** While the placement linked skill development programme under NRLM has trained and placed about 1 lakh rural youth in 27 most critical LWE affected districts through special initiative ‘Roshni’ since 2004-05, how is that road construction is not happening in these LWE districts?

**Action:** The concern of MoTA with regard to road connectivity/highways is more of overall economic activities that it will bring in rather than the security issues. Development of infrastructures can transform many of these security issues for better avenues and secured environment.

8. **Ministry of Micro, Small &Medium Enterprises (MoMSME):** MoMSME implements Prime Minister Employment Guarantee Programme (PMEGP) for generation of employment opportunities through establishment of micro enterprises in rural as well as urban areas. Cluster Development programmes, common facility centre scheme are also implemented under TSP.

**Issue:** Rural industries based on the skills of tribal artisans, craftsman and value addition to tribal product and processing of forest produce. There is the need for mapping of tribal population/areas for skills in enterprise and rural industry.

**Action:** Schematic intervention through TSP of M/o MSME be customized according to the need and requirements of tribal population and tribal areas. Dokra Art of Bastar and other tribal artisan products may be supported through MSME common
facility for the ready available market. Mapping of skills in enterprise and industry across population has been undertaken by M/o MSME that will be shared with MoTA once finalized. MSME may consider drawing separate scheme/ change Scheme design to provide conducive/enabling environment for tribal enterprises. It can consider M/o Textiles approach for TSP.

9. **Ministry of Textiles (M/o Textiles):** The TSP funds allocation across various schemes of the M/o Textiles has been pooled together and put into the scheme where the rate of utilization is higher. Under skill development component of the Ministry, training has been imparted to activity/trade identified on the basis of the need of the area and that involves higher beneficiary.

**Issue:** The TSP allocation under M/o Textiles is only 1.2% of the budget which needs to be increased given the crucial role it plays in livelihood generation for tribal population.

**Action:** M/o Textiles strategy of pooling of TSP funds allocated across schemes and utilized it for schemes where the rate of utilization is higher, confirms the idea of convergence and gap filling which may also be adopted by other line/ TSP Ministries and Departments.

10. **Ministry of Coal (M/o Coal):** As per Narendra Jadhav Task Force, M/o Coal is mandated to earmark 8.20% of its budget allocation. However, M/o Coal does not find the activity on which TSP fund could be spent and no funds has been allocated under TSP for the year 2015-16.

**Issue:** How does M/o Coal book their TSP funds under exploration and drilling? The scope of developmental activities under TSP component of M/o Coal needs immediate looked into.

**Action:** M/o Coal to find out on the basis on which Narendra Jadhav Task Force has earmarked TSP for M/o Coal and inform MoTA. A new scheme may needs to be devised in consultation with NITI Aayog for utilisation of TSP fund of M/o Coal.

11. Concerned Ministries/Departments to converge and synergise as highlighted above. **Plan of action for activity under TSP component be drawn out by respective Min/Deptt. and intimate to this Ministry within a fortnight. Achievements under each TSP components of Min/Dept for the last 5 years be provided at the earliest.** Concerned division of MoTA will coordinate with related Min/Deptt with regard to information sharing and progress report.

The meeting ended with vote of thanks to the Chair.

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LIST OF PARTICIPANTS

Meeting of the Inter-Ministerial Coordination Committee for effective implementation of Vanbandhu Kalyan Yojana (VKY) held on 01st September, 2015

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<td>1  Shri ArunJha, Secretary</td>
<td>1  Shri Y. Bala Krishna, Chief Engineer, Ministry of Road Transport &amp; Highways</td>
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<td>2  Shri Ashok Pai, Joint Secretary</td>
<td>2  Shri R P Gupta, Joint Secretary, Ministry of Coal</td>
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<td>3  Shri Lalsanglur, EA</td>
<td>3  Shri B. Rath, Additional Commissioner, Department of Agriculture &amp; Cooperation</td>
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<td>4  Ms. Vishu Maini, DDG</td>
<td>4  Dr. C.P. Reddy, Dy. Commissioner, Department of Land Resources</td>
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<td>5  Shri. B. Sasmal Director</td>
<td>5  Shri SrikaraNaik, Adviser, NITI Aayog</td>
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<td>6  Ms. CH Honey, Director</td>
<td>6  Shri Manoranjan Kumar, Economic Adviser, Ministry of Rural Development</td>
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<td>7  Ms. Shyla Titus, Deputy Secretary</td>
<td>7  Dr. O.P. Mehta, Director Ministry of MSME</td>
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<td>8  Shri Roopak Chaudhury, Deputy Secretary</td>
<td>8  Dr. Mahi Pal, Director Ministry of Rural Development</td>
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<td>9  Ms. L. Renthlei, Assistant Director</td>
<td>9  Dr. Muniraju S. B, Sr. Research Officer NITI Aayog</td>
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<td>10 Ms. Kamini Tandekar, Assistant Director</td>
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